PERSON COUNTY BOARD OF COMMISSIONERS MEMBERS PRESENT

FEBRUARY 21, 2023 OTHERS PRESENT

Gordon Powell
C. Derrick Sims
Brenda B. Reaves, Clerk to the Board
Kyle W. Puryear
Charlie Palmer
Jason Thomas

The Board of Commissioners for the County of Person, North Carolina, met in regular session on Tuesday, February 21, 2023 at 9:00am. This meeting was set as the Board's annual retreat focusing primarily on the Fiscal Year 2023-2024 Budget and/or any other topics as deemed appropriate. The Retreat location was at the Kirby Cultural Arts Complex Upstairs Main Hall at 213 North Main Street, Roxboro, NC.

Chairman Powell called the meeting to order.

DISCUSSION/ADJUSTMENT/APPROVAL OF AGENDA:

A **motion** was made by Commissioner Puryear and **carried 5-0** to approve the agenda.

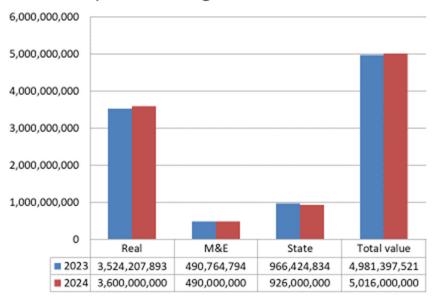
GETTING STARTED:

County Manager Katherine Cathey previewed the retreat agenda with the Board to set the stage for the budget preparation for the upcoming fiscal year. She noted the Board would receive mid-year tax and fiscal updates and a preview to the new fiscal year budget requests, and the Board would discuss its priorities and strategic planning.

PROPERTY TAX REVENUE PREVIEW AND NEXT REAPPRAISAL:

Tax Administrator Russell Jones shared the following presentation for the County's Property Tax Revenue Preview:

County value changes from 2023 to 2024



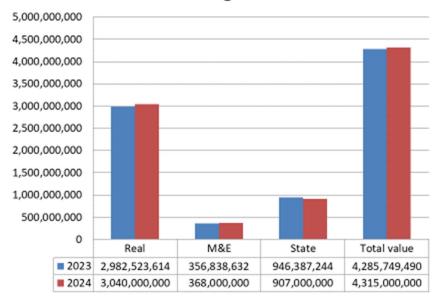
Mr. Jones said the FY23 budget was projected at \$4.895B in total value with the actual at \$4.981B, over by \$86M or 1.7%. He noted real property increased from \$3.525B to \$3.600B, or an increase of \$75M or 2%. Machinery and equipment remained flat due to depreciation (normal loss of 6%) but was offset by some new investments with new equipment at Polywood (\$9M) and US Flue-Cured (\$10M).

Mr. Jones stated the State appraised properties came in at \$966M for FY23, which was the highest ever, noting he had budgeted \$926M for FY24, or a decrease of \$40M or 4%. This equaled to 18.5% of the County's valuation. He said the total for FY23 was \$4.981B, but budgeted at \$4.895B, and estimated for FY24 at \$5.016B, an increase of \$121M or 2.4%.

Mr. Jones noted the average growth over the last eight years, not including reappraisal, was 1.26%.

Mr. Jones estimated DMV values at \$450M (up from \$425M).

Fire District value changes from 2023 to 2024



Mr. Jones said the fire tax valuations does not include the City. He noted the FY23 budget was \$4.2B with the actual \$4.285B, an increase of \$85M or 2.0%.

He noted real property increased from \$2.98B to \$3.04B, or an increase of \$60M or 2.0%. Machinery and equipment went up from \$357M to \$368M due to depreciation but was offset by new investments, an increase of \$7M or 3.0%.

Mr. Jones said the State appraised property was \$946M for FY23 (highest ever), noting he budgeted \$907M for FY24, or a decrease of \$39M or 4.2%. This would be 21.04% of the County's valuation.

Mr. Jones stated the total for FY23 was \$4.285B, and he estimated for FY24 at \$4.315B, an increase of \$115M or 2.6%.

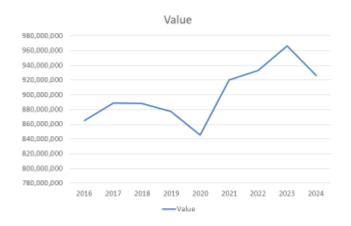
Mr. Jones estimated DMV values at \$380M (up from \$350M).

Changes in State Appraised Values

Fiscal Year	All State Appraised	Coal Plants	Change from previous
2024- estimated	926,000,000	861,918,235	-40,424,834
2023	966,424,834	902,343,069	+33,681,598
2022	932,743,236	869,175,056	+12,509,677
2021	920,233,559	856,874,916	+74,544,809
2020	845,688,750	782,184,826	-31,901,120
2019	877,589,870	813,546,061	-10,681,099
2018	888,270,969	821,241,443	-780,125
2017	889,051,094	824,174,611	+23,627,431

Mr. Jones said the FY24 estimate is at \$926,000,000, which represents 18.46% of total value for Person County (\$5,016,000,000) as compared to last year at \$966,424,834 which represented 19.39% of the County's total value of \$4,985B.

Changes in State Appraised Values



For next year, what will one penny generate?

Collection Rate	County	Fire
97.50 %	\$ 534,038	\$ 458,694

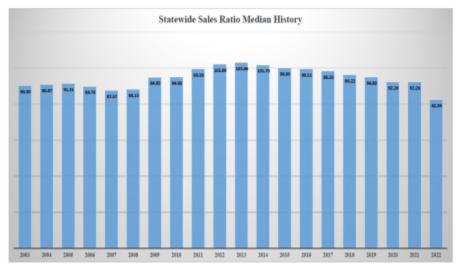
Mr. Jones stated for the upcoming fiscal year the value of one penny would be \$534,038, noting last year one penny was valued at \$519,741, which reflects an increase of \$14,297.

Person County's tax rate is .72. Mr. Jones noted the collection rate of 97.5%, along with the DMV collection rate of 99.95%.

Mr. Jones noted the value last year for one penny for fire was \$444,483 and was projected to increase by \$14,211 to \$458,694. The County's fire tax rate is .05 with a collection rate of 97.5%, along with the DMV collection rate of 99.95%. Mr. Jones further noted the fire tax rate yields \$2,293,468.

Below is a report from NCDOR for all counties' sales ratio from 2003-2022.

Statewide Sales Ratio



Mr. Jones told the Board reappraisal in Person County happens every four years, based on market sales ratio. Revaluation is required every eight years or sooner if the sales ratio falls below 90%.

Reappraisal for 2025? Sales from Jan-Dec 2021



Mr. Jones stated the 2021 annual sales ratio ended up at 92.71% and January 2022 at 81%.

County Manager Katherine Cathey added that the county sets aside funding annually in preparation for the associated costs of revaluation. Mr. Jones said it takes a year and a half to plan and complete a reappraisal.

Reappraisal for 2025? Sales from Jan-Dec 2022



Mr. Jones stated the 2022 annual sales ratio ended up at 79.71% and January 2023 was 85%. Mr. Jones provided an example for the Board noting if this had been 2024 with the sales ratio at 79.71%, state appraised taxes of \$6,958,259 would have to be prorated down to \$5,556,428, a loss of \$1,441,831.

If a 2025 reappraisal was deemed appropriate, Mr. Jones said the contractor would begin work in July 2023. He said he would update the Board in May whether or not a reappraisal will be appropriate in 2025.

MID-YEAR FISCAL UPDATES:

Finance Director Amy Wehrenberg shared the following presentation for her Mid-Year (December to December) Fiscal Update to illustrate the County's financial position:

2/21/2023

Person County Mid-Year Fiscal Review



Person County Board of Commissioners Annual Retreat February 21, 2023

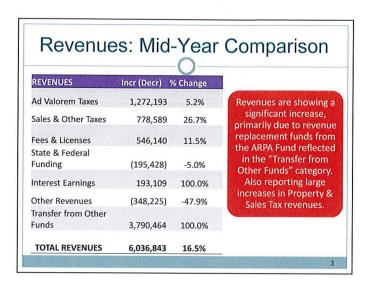
Amy Wehrenberg, Finance Director

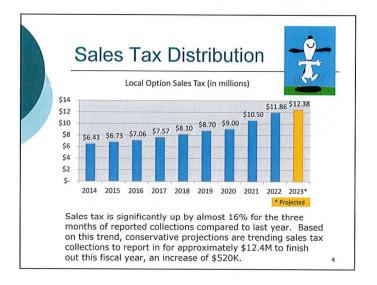
Discussion Summary

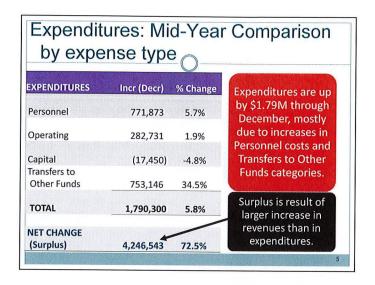


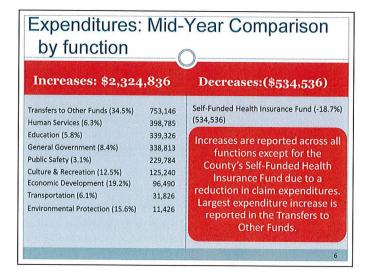
- o Revenues: Mid-Year Comparison
- Sales Tax Distribution
- Expenditures: Mid-Year Comparison
- o Debt Service
- Unassigned Fund Balance
- Summary and Trends

2

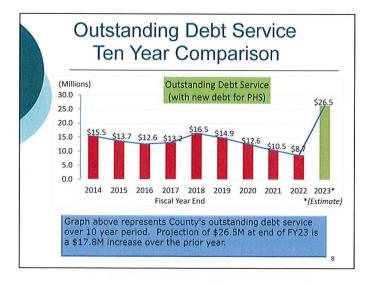








Debt Service		1.0.U
	Before Debt Issuance	After Debt Issuance
TOTAL OUTSTANDING DEBT (FYE 2023)	7,057,416	26,474,354
County	4,729,281	4,729,281
Schools	2,328,135	21,745,073
Sch % of Total O/S Debt	33%	82%
BUDGET:		
FY23 Debt Service Budget	1,642,705	1,642,705
FY24 Debt Service Budget	1,305,096	1,615,784
Decrease from FY23 to FY24	(337,609)	(26,921)



Unassigned Fund Balance (Audited)

	2022	2021		
General Fund Expenditures	67,328,831	61,376,734		
Months	12	12		
Estimated monthly expenditures	5,610,736	5,114,728		
Unassigned Fund Balance (UFB)-GF	21,108,169	21,726,864		
Estimated monthly expenditures	5,610,736	5,114,728		
Estimated months of available FB-GF	3.76	4.25		
UFB as a % of GF Expenditures	31%	359		
25% Target Level	16,832,208	15,344,184		
Excess UFB over 25% minimum	4,275,961	6,382,681		

- o GFOA recommends an available fund balance of no less than 2 months of general fund operating expenditures

 o LGC - recommends an available fund balance of at least 8% of general fund
- Person County FB policy requires a transfer of excess unassigned fund balance over 25% to the Capital Investment Fund to support future debt and capital expenditures.



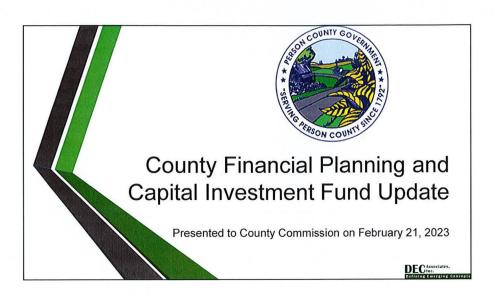
Summary and Trends

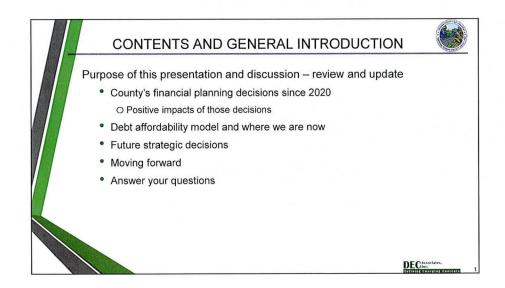
- Revenues show a large increase of \$6M at mid-year, due to recognition of ARPA replacement revenues, property tax and sales tax growth.
- o Expenditures report an increase of \$1.8M at mid-year in all functional areas except for the Self-Funded Health Insurance Fund.
- o Sales tax is projected to increase by \$520K reaching a total of \$12.4M at FYE.
- \circ Outstanding debt will be approximately \$26.5M at FYE with the proposed debt for Person High School improvements.
- o Annual budget for debt service will still decrease by \$27K for FY24 with the new debt due to delay of issuance.
- o Unassigned fund balance at FYE 2022 was over 31%. \$4.2M surplus of revs over exp at mid-year indicates a possible increase to fund balance at FYE 2023.

FINANCIAL PLAN FOR CAPITAL & DEBT FINANCING UPDATE:

Mr. Doug Carter, President, and Mr. Andrew Carter, Vice President, of DEC Associates Inc. of Charlotte provided the following presentation to the Board related to their services for County Financial Planning for Capital and an update on Debt Financing:

2/21/2023





PAST BOARD DECISIONS



Establish a CIF - to best manage and plan for community needs

- Dedicate specific revenues to capital formation
- Include all capital investments in one place borrowed, paygo, grants, etc.
- Means to fund CIP and to calculate debt affordability

Update County comprehensive financial policies

- Evaluate scope and needed elements for policy
- Delineate policies that provide basis for sound financial results and reserves

Positive impacts to financial model

- Fund balance transfer policy move \$s over GF policy to CIF
 \$6,382,681 in FY22 & \$4,275,961 in FY23
- Reduction in funding needs for future anticipated projects

DFC Associates

HISTORICAL MODEL PERFORMANCE



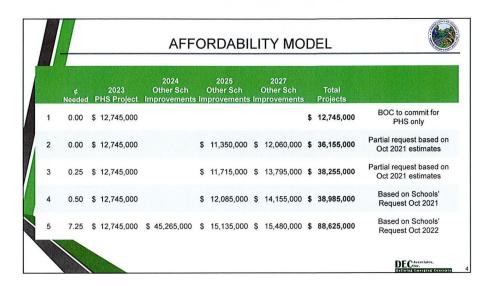
 $\begin{tabular}{lll} Version 3 & (April 12) - $38M total spending $(10/10/10/8) - 1.7$¢ needed \\ Version 5 & (Feb 12) - $38M total spending $(10/10/10/8) - 1.5$¢ needed \\ Version 6 & (April 12) - $40M total spending $(10/10/10/10) - 1.25$¢ needed \\ \end{tabular}$

• Results of first fund balance transfer

Current options cost lowered from previous projected levels

- Unassigned Fund Balance Transfer policy
- Better than expected results revenues & expenditures
- · Project timings have been pushed

DEC'Associates.



FUTURE STRATEGIC DECISIONS



General Obligation Bonds (GO) referendum

- · Requires a referendum vote of the citizens (usually in November on major elections)
- · 6-9 month legal process to place vote on the ballot
 - Resolutions, public hearings, public notices prescribed legal process with required wait periods
- · Requires LGC approval
- · Once on the ballot, simple majority vote to pass/fail the referendum
- · Gives the County the ability to issues General Obligation Bonds
 - o County pledge of its "unlimited taxing power" Does not require a pledge of real property
- If passed, could replace Limited Obligation Bonds as the financing for school debt

Can use a mix of funding sources – LOBs & GOs – to fund school and other needs



NEXT STEPS



How do we move forward?

- Financing process contemplated later this year needs to start no later than May 2023
- Any revenue generation would be adopted as part of the budget process in June or potentially later depending upon:
 - O Cost of construction
 - O Ability to move \$s to the CIF in future years
 - O Other factors
- Resolution of intent potentially adopted during March County Commission Meeting
- Upon receipt of bids for Person High School project potential for need to adjust model for future projects

DECASSOCIALES.
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WRAP UP



Questions and Comments

DECassociates.

Mr. Doug Carter explained to the group that time was of the essence for the Board to make a decision, to receive the bids from the Schools in a timely manner for a financing in 2023 prior to the audit timeframe set by the Local Government Commission. He said the debt model was impacted by timing more so than the interest rate. He also explained how the bids coming in higher than projected would affect the debt model.

Mr. Andrew Carter outlined the process for the Board for the General Obligation (GO) Bonds noting this process would delay the financing by another year or two with the issuance in 2025 should the referendum pass favorably.

Vice Chairman Sims asked if a location had been determined for the proposed new school; Commissioner Palmer stated he heard of a possible site in the northeastern sector of the County. Ms. Cathey noted that in October, the Superintendent noted if a new elementary school would be built, two schools would be closed.

When asked about the County's debt capacity, Mr. Andrew Carter stated the County has up to \$38M debt capacity through 2027.

Commissioner Thomas asked Ms. Cathey about the results of the pay study to which Ms. Cathey said staff was working on refining the details but estimated an expense of \$2M to fund the pay study.

It was the consensus of the Board to have a resolution of intent on the Board's March 6, 2023 agenda for consideration.

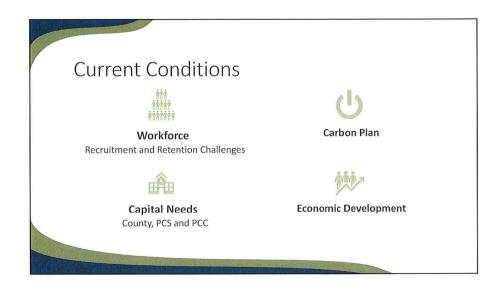
Chairman Powell announced a brief recess for a break at 10:21am. The meeting reconvened at 10:38am.

FISCAL YEAR 2024 BUDGET PREVIEW:

County Manager Katherine Cathey shared the following presentation titled Fiscal Year 2024 Budget noting the data was general with early projections noting she would be meeting with department directors over the next few weeks:

2/21/2023





Capital Needs County, PCS and PCC

FY23 CIP	\$6.1M
Annual Maximum Level	\$3.2M
5-Year Plan Target	\$16.0M
FY24 CIP Requests	\$30.2M
FY24-28 CIP Requests	\$124.8M
FY24 Recommended	\$17.6M

Funding sources: General Fund CIP Fund Balance

- Airport Construction Fund
- Community Development Projects Fund
- Grants
- Debt Proceeds

Other funding sources:

- Grants
 ARP

CIP Highlights (Requested, Not Recommended)	Coun Everything is bette in Person
Project	Cost
County Government	
Back-Up 911 Center	\$2.0M
Emergency Services Building/EOC Building Replacement	\$40.2M
Parks and Recreation Projects (paving, trails, splashpad, pump track, bike lanes, fencing, renovations)	\$4.3M
Person County Schools	
New Roofs (Northern Middle School and School Bus Garage)	\$2.8M
Piedmont Community College	
General Occupation Building (plus backfill renovations)	\$40.0M
Total	\$89.3M

CIP Highlights (Recommended)	Count Everything is better in Person
Project	Cost
County Government	
PI/MRF Merger and Renovation (year 1 of 2-year project)	\$2.1M
HVAC System (Person County Office Building, year 1 of 2-year project)	\$450K
Parks and Rec Projects (Kirby rooftop studio and convert 3 Mayo picnic shelters to cabins)	\$123K
Other Projects (software, water tank demo, tractor, EMS Station North, EMS equipment)	\$323K
Person County Schools	
Person High School Improvements (debt-financing and contingency)	\$13.5M
New Roof (South Elementary School, phase 1 of \$2.4M project)	\$500K
Piedmont Community College	
Early College – POD Building (final year of funding)	\$79K
Chiller Room Upgrades (year 2 of 2-year project)	\$400K
Science Lab Renovations (year 2 of 2-year project)	\$200K
Total	\$16.0M

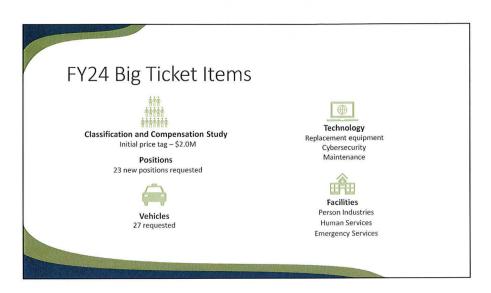
Person County Schools Long Range Facility Needs ORIGINAL REQUEST - \$39M OCT. 2022 REQUEST - \$88.6M Original request plus new school construction Major improvements to address deferred maintenance, safety, and accessibility needs New elementary school Requires a half-cent tax increase to issue debt Stories Creek Elementary Addition BOC action requested by March 6, 2023 to issue debt in Oct. 2023 Requires a 7.25 cent tax increase to issue debt May consider Special Bond Referendum for Debt issuance schedule: Nov. 2024 to include funding for new school 2023 - \$12.7M construction BOC action required by mid-2024 PHS Improvements (\$12.7M) – engineering and design work nearly complete

3

Ms. Cathey confirmed that \$300K anticipated lottery funds were included in the debt model for all options.

Staff confirmed a bond referendum could be bundled for schools, community college and county projects.

2/21/2023





Ms. Cathey said the average percentage increase was not known for the Classification and Compensation Study; she said that staff would have a better understanding of the study prior to the Manager's Recommended Budget. Also included with the study is a software feature to assist with maintaining market level. Ms. Cathey affirmed surrounding counties were included in the benchmarking labor market analysis.

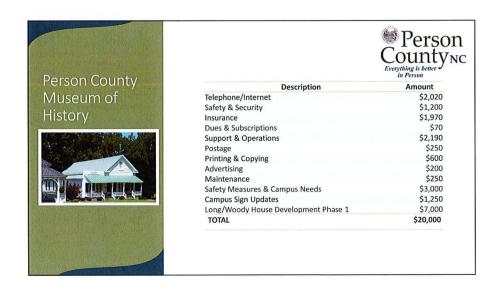
When discussing County facility needs, Tax Administrator Russell Jones said the Human Services facility has 72,000 sq. feet. Ms. Cathey asked the Board if they had interest in a facility space assessment using current fiscal year funding to which the Board had consensus. Ms. Cathey stated the current tenants of the Human Services facility include the Department of Social Services, the Health Department, Juvenile Justice and Freedom House. Commissioner Palmer said the old Leggett's building was centralized uptown and could be a possible option for a site for human services.

FISCAL YEAR 2023 MID-YEAR BUDGET REQUESTS:

County Manager Katherine Cathey stated the Board has several FY23 mid-year budget requests for consideration.

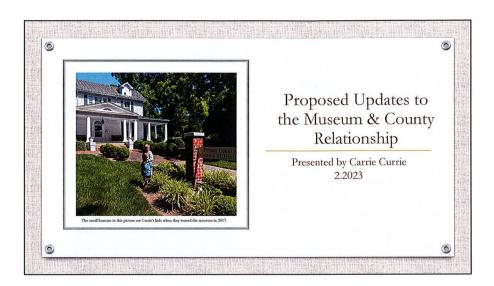
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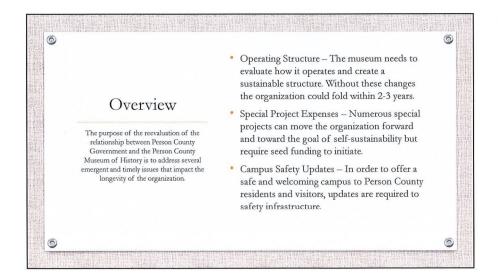


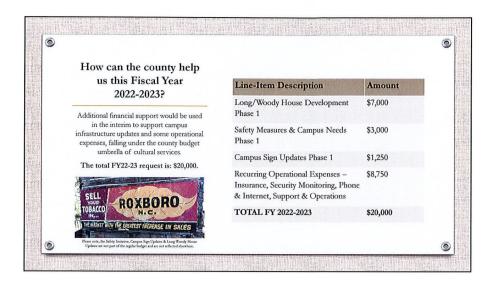


Ms. Cathey introduced to the Board the Person County Museum of History's Executive Director Carrie V. Currie. Ms. Currie presented the following formal request to keep the County Museum viable into the future.

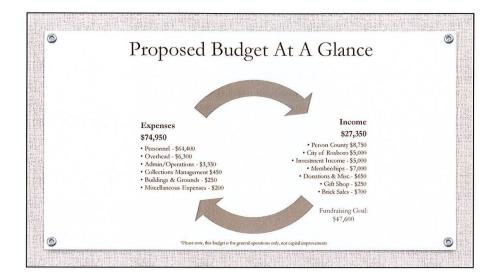
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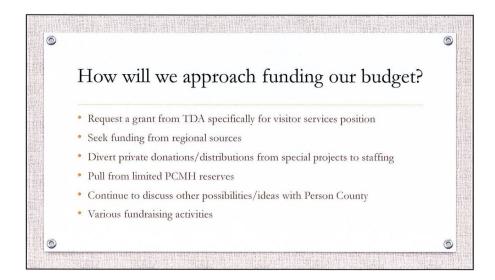












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Ms. Currie said she was now serving in a full-time position and confirmed the Museum would continue pursuing fundraising and membership drives.

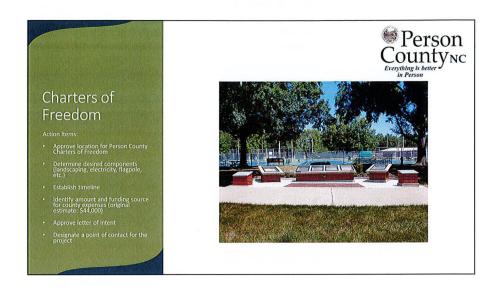




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Ms. Cathey stated the Board has approximately \$20K in its undesignated contingency and if so desired by the Board, a budget amendment and an agreement can be on the Board's next meeting agenda to which the Board consented.

Ms. Cathey presented another mid-year budget requests from the Foundation Forward organization donating the Charters of the Freedom displays. She said she and staff would work to seize the opportunity to lower the costs for this project utilizing the time and materials of interests of volunteers. Ms. Cathey suggested establishing a small budget. Commissioner Thomas stated interest in refining the options with individualized costs for possible donors for consideration at the Board's next meeting.



Board Priorities and Strategic Planning

6



Board of Commissioners Goals

FY22 and FY23 Goals

- Improving the Economic Development Process
- Supporting the Airport
- Improving Broadband Connectivity
- Keeping the Tax Rate Flat
- Improving School Facilities

FY24 Goals

Have priorities changed?

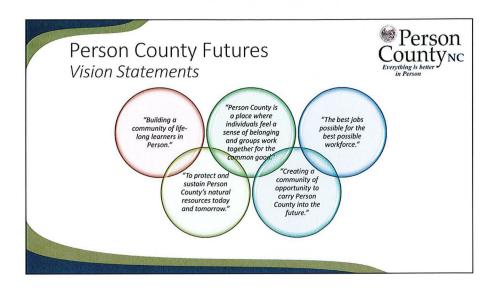
Person County Futures Project Strategic Plan 2010-2015

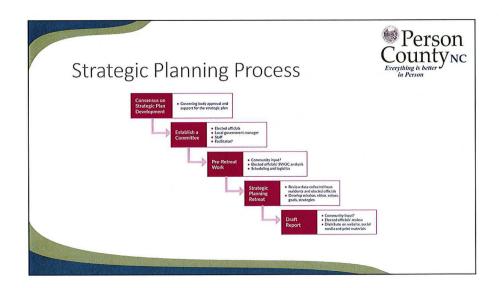
- > Strategic Plan includes a Vision Statement, Mission Protect Our Land Statement, Goals, and Objectives for five priorities.
 - > Priorities

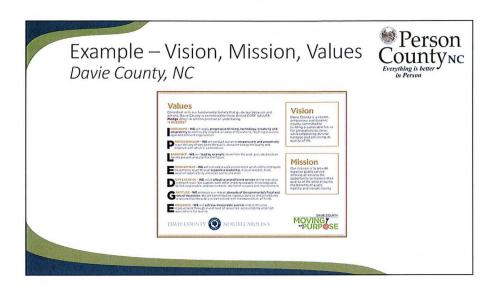
 - Foster a Sense of Community
 - Encourage Learning for Life and Lifelong Learning
 - Re-Imagine Our County for a **Better Future**
 - Prosper by Developing the New Economy Locally



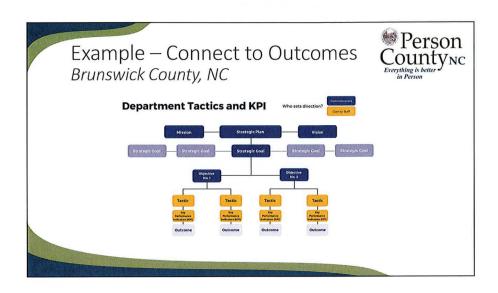


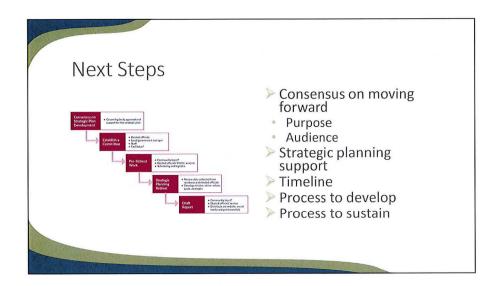




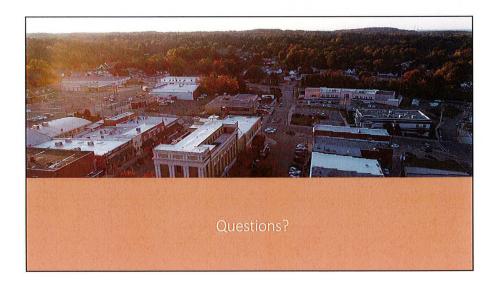












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Vice Chairman Sims and Commissioner Puryear acknowledged progress and efforts toward last year goals. Chairman Powell added that the goals were all evolving projects. It was the consensus of the Board to keep the goals the same for the new fiscal year.

Ms. Cathey suggested the Board consider a day of strategic planning following the adoption of the FY24 budget.

Ms. Cathey asked the Board if they desired a Manager's Recommended Budget keeping the goal of the tax rate flat. Commissioners agreed no one wants taxes to be raised but indicated possible consideration of a minimal tax increase in light of the schools' request of funding for ADA and safety needs. The Board deferred further discussion on the schools' request for funding to its next meeting, at which time they would continue deliberating and possibly consider a resolution of support to move forward.

CLOSING REMARKS:

Chairman Powell closed the retreat thanking Ms. Cathey and staff for the financial information, including the debt analysis, noting the debt consultants have proved to be advantageous related to the schools' request for funding. He asked staff to increase its focus on grants and outside revenues for all departments.

Vice Chairman Sims thanked all presenters for making the needs known noting his concern for an increase in the tax rate.

Commissioner Puryear thanked all presenters for the information needed to help the Board to make decisions.

Commissioner Palmer commended everyone participating in the retreat for their guidance and leadership to present facts and figures making it a productive day for the Board.

Commissioner Thomas echoed the commissioner comments noting it was a lot of information to take in; he added he met with the Superintendent of the Schools last Friday to tour schools and he saw a lot that needed to be done.

ADJOURNMENT: A motion was meeting at 12:47pm.	made by	Vice	Chairman	Sims	and	carried	5-0	to	adjourn	the
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Brenda B. Reaves Clerk to the Board			Gord Chair	on Pov rman	well					